APPENDIX A - RISK MANAGEMENT MONITORING REPORT

October 2021



1.0 Introduction

- 1.1 The position with regard to the strategic and operational risk registers are presented within this report.
- 1.2 Risk Champions have reviewed the strategic and operational risks to identify those that could impact the work directed towards the delivery of council services, including ensuring safe systems of work for staff and customers. Risk owners have been asked to update current mitigation and action plans.
- 1.3 The next formal review of the strategic risk and opportunity register will take place in January 2022, and of the operational risk register in April 2022.

2.0 Strategic Risk and Opportunity Register - Monitoring Summary

2.1 Attached to this report at Appendix B is the updated strategic risk register. The register offers additional information including detail on Key Controls and Sources of Assurance and how progress against mitigation will be measured. Section 5 of the report provides information on the approach to scoring risks.

3.0 Strategic Risk Register

3.1 There are 17 risks on the strategic risk register, two of which have a risk rating of Red; these relate to the growing volume and complexity of demand on the Children, Young People and Families and Adult Social Care Services. The risks relating to financial pressures and the risk relating to the impact of insufficient pupil attainment has been reduced to an amber rating. All other risks have seen no change in the risk rating score, and no new risks have been added. The 'red risks' are shown below.

Risk number one relates to the 'hidden harm' consequences of COVID-19 infection control measures and safe systems of work that are adding to existing pressures on the Children, Young People and Families service. The service is continuing to see a rise in children coming into care.

Risk number two relates to workforce concerns and the growing fragility of the Adult Social Care Market that might lead to the inability of the Local Authority to meet statutory duties and meet eligible need.

3.2 Strategic Risk update table

Table one provides an update on all 17 risks on the strategic risk register.

Table one – Strategic Risk Register Updates

No.	Description	Mitigation	Risk Score	Current risk rating	Risk Owner
I	Failure to meet statutory duties due to growing volume and complexity of demand for children's social care services. Hidden harm consequences of infection control measures and safe systems of work limitations add to existing pressures on service. Risk of continued rising demand for children to come into care since the pandemic in March 2020.	 Additional social work capacity agreed to support effective delivery of casework Fostering Project Delivery Plan in place High cost placement review supported by named Service Manager Adolescent Support Team reunification and edge of care service supporting over 60 young people at any one time Ongoing rigour in decision making to manage demand via Placement Panel, which takes place weekly and is overseen by a dedicated service manager with responsibility for reducing costs of individual placements and ensuring timely step down Ensuring action plan milestones are reached via monthly monitoring at Programme Board/Finance Directorate Management Team meetings All delivery plans have been reviewed and progress is being achieved to mitigate delays caused by COVID-19 response. 	20	Red Red since Jul 2020	Alison Botham
2	Lack of adult social care workforce and growing fragility of Adult Social Care Market leading to inability of Authority to meet statutory duties and meet eligible need.	 Establishment of Community Capacity Command Centre to provide greater oversight of market and capacity Local authority is taking steps to set up a Care Company to ensure continuity of provision in the event of market failure Care Home liaison work being undertaken by Livewell Southwest, to increase levels of support to Residential and Nursing care market Risk to be continued to be monitored through contract monitoring and market intelligence Supporting market wide workforce recruitment / retention across residential and domiciliary sector Remodelled bed bureau launched to support Care Homes to manage complex discharge cases. Incentive payments to workforce. 	20	Red Red since Oct 2021	Craig McArdle

Insufficient economic The impact of COVID-19 on the economy has been sharp and has affected 16 Anthony different sectors of the economy in different ways. We are focussing, through performance to sustain the Payne **Amber** Resurgam, on six areas to help our economy to recover, to protect local jobs City's economy and growth and to support our communities. These are: plans. Spend 4 Plymouth – A massive focus on local procurement for local iobs The risk to economic Build 4 Plymouth – An ambitious capital programme and economic performance is a combination stimulus to support construction jobs, building a better and greener of the ongoing impacts of the **Plymouth** coronavirus, Brexit, labour Skills 4 Plymouth – Extensive new support for young people and shortages, infrastructure retraining our workforce for future jobs through our skills launch pad challenges relating to material City Centre Renaissance programme – support for our city centre and supply and general uncertainty a regeneration plan in many sectors. Resurgam Beacons – A focus on our future. We will seek to create new jobs in the blue and green economy. That is our amazing marine sector and a new green deal for jobs Some of the long-term effects Sector Action Plans – a bespoke package of interventions led by the (especially without effective private sector for our 11 key sectors, building on our Resurgam plans policy instruments) are likely to and innovating and collaborating together though our newly established carry over in 2022 and beyond. Sector Hub. Supporting our sectors whether they are in critical shock, stable, or capable of high growth. These sectors are: Construction and the Built Environment Creative Industries Digital Defence Health and Care **Fishing** Manufacturing Marine Retail Tourism and Hospitality

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		- Transport and Distribution. We have also established the cross cutting theme of inclusive growth. Our aim is to 'build back better', growing a prosperous economy that reduces inequality, is sustainable and truly serves the wellbeing of all of the people of			
4	Ongoing COVID-19 rates (with potential for further peaks) affect city's recovery / reset plans. It is not yet clear what mitigations will be needed for us to live with COVID-19. There remains a high risk of further waves but the timing is not certain. Rates remain high and are likely to increase over the winter period.	 Vaccination programme continues, with additional work to reduce health inequalities. This now includes the booster programme and the 12-15 year old programme Local Outbreak Management Plan revised and includes ability to respond to new variants of concern, as well as various mitigations (such as asymptomatic testing), which will help the city to live with COVID-19. 	16	Amber	Ruth Harrell
5	Failure to reduce Health Inequalities will mean our poorest residents continue to live shorter lives as well as more years in ill health. Mounting evidence that COVID-19 is having differential health impacts across communities, adding to existing health inequalities. This is through either the disease itself or the mitigations put in place. There is an ongoing impact of this due to the economic downturn. The primary role of the Office of the Director of Public Health (ODPH) and the	Persistent action across the Council is required at many levels to tackle inequalities by addressing the wider detriments of health. The public health team and partners continue to work with employers (year one focus) and schools (year two focus) to influence healthier lifestyles. The team continues to embed and promote the national One You campaign across the city. The 'five ways to wellbeing' has been adopted across the city as the single approach to improving mental wellbeing. The work that started in year five on 'people connecting through food' is ongoing with a number of new initiatives developed. The focus on arts, culture, heritage and health (using the Mayflower 400 commemorations) continued throughout 2020 and 2021. The Thrive Plymouth Network will re-start and continue to meet on a quarterly basis to ensure delivery of the programme. Discussions are ongoing about Year Seven of the Programme, which is likely to focus on Trauma Informed. Evidence has been provided to the Health and Wellbeing Board on the risk of widening health inequalities and partners are working together to try to mitigate. The local Care Partnership priorities are being refreshed and include tackling	16	Amber	Ruth Harrell

	Public Health Team in particular is now to try to manage COVID-19 in the city, therefore protecting most deprived communities from further negative impacts.	inequalities. Both of these routes bring partners together to understand the issues and the steps needed to tackle health inequalities in the city. In addition to this, to support the work of the Council's cross-party Child Poverty Working Group, a high level review of the evidence of the impacts of the pandemic on the mental wellbeing of children and young people has been carried out. As already stated, the primary role of the ODPH and the Public Health Team in particular is now to minimise the impact of COVID-19 in the city, therefore protecting most deprived communities from further negative impacts.			
6	Increased and sustained pressure on Adult Social Care budget due to increased costs of providing care, growing numbers of people and increased complexity of need. As this is a statutory service and largest single budget it could have a significant impact on the Authorities overall financial position.	 Real time management information Strong Reablement Offer Established Review Programme Commissioning Intentions and Commissioning Activity to develop new models of care Budget containment meetings in place Brief providers around risks relating to COVID-19 and infection control and safe system measures Focus on reviews and reablement to right size packages of care Emergency plan to cover need to prioritise critical services. 	16	Amber	Craig McArdle
7	Insufficient pupil attainment to achieve economic / quality of life outcomes across secondary cohort.	 Plymouth Education Board (PEB) (and sub groups) is being reviewed to strengthen education partnership Strengthen School Causing Concern procedure School improvement work will create a partnership of distinct interventions to drive improvement and raise achievement Cause for concern meetings. Inclusion Strategy Board as an added strand of PEB work Proposed Inclusion Mark for the city to celebrate inclusion. 	15	Amber	Alison Botham

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		The Plymouth Standards Partnership Recovery & Improvement Plan: A key priority is work to support disadvantaged pupils. The work of the Plymouth Commission has been extended to focus on attainment for secondary aged pupils and school improvement. This has also focussed on the impact of the COVID-19 response arrangements, and a survey of all secondary schools has been undertaken to inform priorities for re-engaging pupils in September. Schools are expected to have the capacity to offer immediate remote education for classes or groups who are required to self-isolate for a short period of time, or where there are local restrictions requiring pupils to remain at home. Schools are being offered a catch up premium of £80 per pupil for most schools, to assist with programmes of learning to support pupils who require additional support. At this time, it is intended that subject to some adjustments to content and activity, in the summer 2021, GCSEs, AS and A levels are all teacher assessed.				
8	The Council having insufficient workforce capacity and resilience to deliver the required range of services to meet statutory obligations and administration priorities.	 Develop online training programmes Implementation of 'The Way We Work' programme (technology, information management, accommodation) to enable the right conditions for success Review of senior structure Review of business plans Possible remodelling of services Ongoing I:Is Working towards Gold Wellbeing at Work Award Increase in number of Wellbeing Champions to 60 (from 44) Implement New Ways of working and deliver Accommodation Strategy. 	15	Amber	Andy Ralphs	

9	The Council not meeting its obligation to keep data secure by failing to adhere to Data Protection Act 2018 Regulations.	 Roll out staff awareness training to all staff Implement greater reporting consistency within directorates Implement improved incident analysis within the Service Desk Improved contract management with partners Implement greater reporting consistency within directorates Implement improved incident analysis within the Service Desk Standardised breach management processes distributed to key staff Implement compliance requirements into DELT business as usual - this is a work stream of the information management project Corporate Privacy Notice complete, service specific Notices being finalised. 	15	Amber	Andy Ralphs
10	The Council not meeting its legal obligations regarding the health, safety and wellbeing (HS&W) of its workforce.	 Agree substantive future working arrangements according to worker type The Big Listen November 2021 Delivery of 21/22 HS&W action plan Taking action on future Government guidelines in relation to COVID-19. 	15	Amber	Andy Ralphs
11	The Council is unable to fulfil its legal obligations regarding the safety of its citizens and service recipients.	 Statutory post holders Commissioning and service Improvement plans Budgetary management Revision of business plans. 	12	Amber	Alison Botham/ Craig McArdle
12	Departure from EU single market without a trade deal further decreases city economic output.	 Continued regional engagement to maintain strong influence Monitor proposed regulatory changes for service impact Continue to act promptly on government guidelines when issued. 	12	Amber	Giles Perritt
13	Risk of failing to meet carbon reduction targets to reach net zero by 2030.	 Year I action plans have been completed for both Climate Emergency Action Plan (CEAP) and Council Carbon Reduction Plan (CCRP) Year 2 action plans for both CEAP and CCRP have been approved by Full Council (January 2021) 	12	Amber	Anthony Payne

		 Brexit, Infrastructure and Legislative Change Overview and Scrutiny Committee have received six monthly performance updates (October 2020 and March 2021) Year 3 action plans for both CEAP and CCRP are timetabled in to Full Council in January 2022. 			
14	Risk of financial impact of delivering proposed changes to Waste Services as set out in the Government's Draft Environment Bill.	The Council have partnered with the Waste Industry body 'Waste and Resources Action Programme' to jointly commission external support to assess the likely impacts and opportunities of the Environment Bill. The funding for this work has been wholly met by Department for Education, Food and Rural Affairs. The procurement of this work will complete by November 2021 with a final report due in March 2022. The scope of the work is as follows:	12	Amber	Anthony Payne
		 To understand the implications of, and ensure the Council meets, the government's requirements as proposed in the Resources & Waste Strategy To help inform the future design of the Council's household waste collection service and understand the implications in terms of reprocessing infrastructure To understand the likely impact that changes to the current household waste collection service will have on the Council's recycling performance To consider where operational efficiencies can be achieved whilst still delivering a service that meets the needs of its residents and allows the Council to maintain high levels of customer satisfaction To appraise whether existing waste management infrastructure and assets in Plymouth, and the surrounding area, are likely to be sufficient for future requirements; and if they are deemed not to be then to provide options to inform the Council's waste strategy and spatial planning. 			
15	The Council's expenditure exceeds the resources available to meet that expenditure within the medium term	The Council has taken the following steps (I) to adopt a 5 year MTFP moving forward rather than a 1 year or 3 year model	12	Amber	Brendan Arnold
	financial plan (MTFP) period (2022/23-2025/26).	(2) to adopt a system of monthly financial reporting to Directorate Management Teams, Corporate Management Team, and Cabinet and			

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		Quarterly to Full Council, with monthly consideration of directorate level financial issues at each Scrutiny Committee			
		In addition the Council has introduced a system of detailed monitoring of the delivery of savings targets so that a view is published monthly in Cabinet reports. The Council also holds an annual review of fees and charges and has annual and ongoing programmes of work to identify and understand potential savings opportunities. The governance system of the Council - as unpacked in the Annual Governance Statement comprise a rigorous system of financial control. In acknowledgement of budget pressures and the choices that lie ahead on a successive basis to balance future budget shortfalls the Council has launched a Budget Consultation process to inform difficult budget choices moving forward.			
16	Risk of failing to deliver the range of housing to meet Plymouth's need.	 Strategic Land Review completed and now released 45 housing sites to the market Established Housing Investment Fund to support interventions to unlock housing delivery Working with Homes England to develop a Placed Based Strategic Partnership to unlock and deliver a pipeline of housing sites, support city centre renaissance and to help align government funding with housing site opportunities. Proposal to establish a tripartite partnership between The Department for Levelling Up, Housing, Communities and Local Government, Homes England and Plymouth City Council/South Hams/West Devon with the vision to transform the pace and quality of housing provision to fully meet housing need. Work with Homes England has led to agreed solutions on legacy sites to unlock delivery. Launched the Plymouth Eco-Homes Programme to deliver over 250 low-carbon and net-zero homes across Plymouth Embarking on our Direct Delivery of new homes to drive up good design, quality and sustainable living. Identifying a pipeline of future sites to support our direct delivery ambitions Developing Housing Partnership Agreements with key Housing Association Partners to maximise their investment and delivery in the city 	9	Green	Anthony Payne

		 Considering site acquisitions and provided funding to help unlock stalled Joint Local Plan (JLP) sites. Reviews of JLP sites completed and monitored, with delivery strategies being implemented. Site allocations tracker used to monitor delivery and progress throughout the year, working with officers to explore necessary actions to bring sites forward and establish trusted partnership. Facilitate PPAs with developers to encourage delivery and facilitate proactive working arrangements Bidding to a number of government funding programmes to support new homes Ongoing work with Homes England and Department for Levelling Up, Housing, Communities and Local Government to unlock funding and making the case for a fairer allocation of national funding for homes Ongoing innovation to improve the proactive and fast track approach to planning to deliver housing Monitoring development activity in the construction sector to understand the effect of COVID-19 on housebuilding We will manage the five year land supply position to ensure that decisions on sites are taken using a balanced and objective assessment of market conditions Work with Resurgam programme to develop measures to support and boost housebuilding, supporting Plymouth's economic recovery and other Resurgam activity Work with the Plymouth Housing Development Partnership to leverage their investment and progress housing projects to stimulate affordable housing delivery, and support Small and Medium Enterprises to start building again We will work with Department for Levelling Up, Housing, Communities and Local Government and Homes England to maximise investment in new homes and infrastructure. 			
17	Risk to vulnerable children and young people in the care system, by not delivering early intervention and prevention.	Continue to drive forward change across the partnership in relation to whole family working, engagement with the Early Help Assessment Tool process, data exchange and achieving the outcomes required within the Troubled Families Outcomes Plan.	6	Green	Alison Botham

4.0 Operational Risk Register

4.1 There are 119 risks on the operational risk register, three of which have a risk rating of Red; these relate to risk of injury at Mount Edgcumbe, the management of Asbestos and the risk of injury or incident linked to traffic management and segregation at Council depots.

The risk relating to the Council's failure to obtain the PSN (Public Service Network) compliance from the Cabinet Office has been downgraded from a red risk to amber. This is because the accreditation was achieved for 2021, having not been achieved in 2020. An action plan is being put in place to ensure that failure does not happen again. Further details on the 'red risks' are shown in table two below.

Table two - Operational Risk Register Updates - Red Risks only

No.	Description	Mitigation	Risk Score	Current risk rating	Risk Owner
I	Risk of loss of life, injury or property damage due to tree falling within the city and at Mount Edgcumbe. Ash dieback is now present in the city and Mt Edgcumbe and is affecting large numbers of ash trees, meaning they are more susceptible to shedding limbs. Ash is the third most common species of tree in Devon and represents 1000s of the trees on land in the city. The disease is expected to infect over 90% of ash trees in the city in the coming years and therefore increases the risk to public safety and damage to	 Works ongoing due to large backlog of work Initial assessment of Ash dieback and report issued Tree Risk Management Review completed Increased partnership working and share Higher risk rating relates to Mount Edgcumbe and requirement for capital funding to deliver tree management plan Plan for Trees Investment budget will need reviewing, profiling and reporting on by the end of year as spend is currently greater than forecast. We are now in a better position to be informed about likely costs as a full survey season has been undertaken Still a case to be raising this at national level to ensure that costs to LAs are recognised by national government, Department for Education, Food and Rural Affairs / Department for Levelling Up, Housing, Communities and Local Government and a plan/ funds provided. 	20	Red Red since Oct 2021	David Draffan / Paul Barnard

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	infrastructure, as well as having a significant impact on biodiversity and decreasing the city's canopy cover.				
2	Inadequate Asbestos Management Arrangements - resulting in closure of buildings/services, legislation breach, potential litigation for health claims, failure of duty of care, poor corporate governance	 Completion of the pilot of three buildings Roll out of the MAC initiative to all remaining buildings Management of the buildings, linked to Person in Charge changes and take up within all risk areas. 	20	Red Red since Feb 2021	Kim Brown
3	Risk of injury or incident from inadequate traffic management and segregation between pedestrians and vehicles at depots	 Project works to address all aspects of site traffic flow and pedestrian segregation Training programme to ensure that all employees, contractors and businesses operating on site understand the Safety Watch Observation Programme Project Board to be initiated to ensure that all project works are managed as a coherent whole Perimeter fencing to be installed around land fill site Replacement of push walls in Refuse Transfer Station and green waste area Assurance around environmental agency requirements for the monitoring of gases and leachate. 	20	Red Red since Oct 2021	Philip Robinson

5.0 Scoring Guidance and Risk Matrix

To ensure that a consistent scoring mechanism is in place across the Council, risks are assessed using the agreed criteria for likelihood and impact. Risk scoring guidance is shown below.

Score	Likelihood	Threat / Risk
5	Almost Certain	Is expected to occur in most circumstances
	(80-100%)	Will undoubtedly happen, possibly frequently e.g. annually or more frequently
		Imminent/near miss
		For health and safety risk – one in 100 chance of the adverse event happening
4	Likely	Will probably occur in many circumstances
	(50-80%)	Will probably happen, but not a persistent issue e.g. once in three years
		Has happened in the past
		For health and safety risk – one in 1,000 chance of the adverse event happening
3	Possible	Could occur in certain circumstances
	(25-50%)	May happen occasionally, e.g. once in 10 years
		Has happened elsewhere
		For health and safety risk – one in 10,000 chance of the adverse event happening
2	Unlikely	May occur only in exceptional circumstances
	(10-25%)	Not expected to happen, but is possible e.g. once in 25 years
		Not known in this activity
		For health and safety risk – one in 100,000 chance of the adverse event happening
1	Rare	Is never likely to occur
	(0-10%)	Very unlikely this will ever happen e.g. once in 100 years
		For health and safety risk – one in a million chance of the adverse event happening
Risk I	mpact (Severi	ty)
Score	Impact	Threat / Risk
5	Catastrophic Risk	Risks which can have a catastrophic effect on the operation of the Council or service. This may result in critical financial loss, severe service disruption or a severe impact on the public. Examples:
		Unable to function without the aid of government or other external agency
		Inability to fulfil obligations
		Medium to long term damage to service capability
		Severe financial loss – supplementary estimate needed, which will have a catastrophic impact on the Council's financial plan and resources are unlikely to be available
		Death (single or multiple) or work related diagnosis leading to death
		Adverse national publicity – highly damaging, severe loss of public confidence
		Significant public interest
		Litigation certain and difficult to defend
		Breaches of law punishable by imprisonment
		Very significant exposure of public funds with funding being managed across organisations and complex reporting
		Very complex stakeholder community with new partnerships, collaborations and suppliers/stakeholder environment volatile or with significant external change factors

		Extensive use of leading edge, novel or innovative technology, which requires specialist management and external audit				
4	Major Risk	Risks which can have a major effect on the operation of the Council or service. This may result in major financial loss, major service disruption or a significant impact on the public. Examples:				
		Significant impact on service objectives				
		Short to medium term impairment to service capability				
		Major financial loss – supplementary estimate needed, which will have a major impact on the Council's financial plan				
		Extensive injuries, major permanent harm, long term sick				
		Permanent/significant disability				
		Major adverse local publicity, major loss of confidence				
		Litigation likely and may be difficult to defend				
		Breaches of law punishable by fines or possible imprisonment				
3	Moderate Risk	Risks which have a noticeable effect on the services provided. Each one will cause a degree of disruption to service provision and impinge on the budget. Examples:				
		Service objectives partially achievable				
		Short term disruption to service capability				
		Significant financial loss – supplementary estimate needed, which will have an impact on the Council's financial plan				
		RIDDOR (Reporting of injuries, diseases and dangerous occurrences regulations) or major injury				
		Medical treatment required, semi-permanent harm up to one year				
		Some adverse publicity, needs careful public relations				
		High potential for complaint, litigation possible				
		Breaches of law punishable by fines only				
2	Minor Risk	Risks where the consequences will not be severe and any associated losses will be minor. As individual occurrences they will have a negligible effect on service provision. If action is not taken, then such risks may have a more significant cumulative effect. Examples:				
		Minor impact on service objectives				
		No significant disruption to service capability				
		Moderate financial loss – can be accommodated at head of service level				
		Three or more day injury				
		First aid treatment, non-permanent harm up to one month				
		Some public embarrassment, no damage to reputation				
		May result in complaints/litigation				
		Breaches of regulations/standards				
		Budget within delegation				
I	Insignificant Risk	Risks where the consequences will not be severe and any associated losses will be relatively small. As individual occurrences they will have a negligible effect on service provision. If action is not taken, then such risks may have a more significant cumulative effect. Examples:				
		Minimal impact, no service disruption				
		Negligible impact on service capability				
		Minimal loss – can be accommodated at senior technical accounting level				

	First aid injury
	Unlikely to cause any adverse publicity, internal only
	Breaches of local procedures/standards
	Budget within delegation and relatively small or within operational costs

When assessing the risk, the highest measure identified in each table is the score taken to plot the risk level on the risk matrix. The risk ratings for each part of the assessment are multiplied to give an overall ranking for each risk. The risk matrix uses a "traffic light" approach to show high (red), medium (amber) and low (green) risks.

Risk Matrix Table										
Likelihood / Probability	Almost Certain	5		10	15	20	25			
	Likely	4		8	12	16	20			
	Possible	3		6	9	12	15			
	Unlikely	2		4	6	8	10			
	Rare	ı		2	3	4	5			
		Insignificant		Minor	Moderate	Major	Catastrophic			
				Impact / Severity						
Risk T	oleranc	e								
Red (High Risk) 20			20 - 25	Must be managed down urgently						
Amber (Med/High Risk) Amber (Medium Risk)			12 - 16	Seek to influence medium term/monitor (as per risk appetite escalation)						
			6 - 10	Acceptable – continue to monitor if circumstances are subject to change, if not, remove from register						
Yellow (No risk)			I - 5	Can be removed from register and managed locally within team but consider adding to risk register if controls are likely to change						